

## Message Text

SECRET

PAGE 01 JERUSA 00660 01 OF 05 071121Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----003715 071123Z /13

O 070935Z MAR 78  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC IMMEDIATE 0447  
INFO AMEMBASSY TEL AVIV IMMEDIATE  
AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY JIDDA IMMEDIATE  
AMEMBASSY DAMASCUS IMMEDIATE

S E C R E T SECTION 1 OF 5 JERUSALEM 0660

EXDIS (HANDLE AS NODIS)

FROM ATHERTON

U.S. DEL. NO. 69

E.O. 11652: GDS  
TAGS: PGOV, XF, US  
SUBJECT: MEETING WITH PRESIDENT SADAT MARCH 6

1. FOLLOWING IS FULL REPORT ON CONVERSATION I HAD WITH  
SADAT EVENING OF MARCH 6 AT HIS RESIDENCE IN GIZA (JERUSA-  
LEM 655). PRESENT ON EGYPTIAN SIDE WERE VICE PRESIDENT MUBARAK,  
FOREIGN MINISTER KAMEL, BUTROS GHALI, AHMED MAHER;  
ACCOMPANYING ME WERE AMBASSADOR EILTS AND STERNER.

2. I FIRST EXPLAINED TO SADAT REASONS THAT HAD BROUGHT ME  
BACK TO CAIRO 24 HOURS EARLIER THAN I HAD EXPECTED. WE HAD  
ORIGINALLY THOUGHT WE WERE GOING TO RIYADH FIRST BUT IT TURNED  
OUT THAT SAUD WAS NOT THERE, AND IT DID NOT SEEM  
TO ME WORTHWHILE MAKING THE TRIP UNLESS I COULD SEE HIM.

SECRET

SECRET

PAGE 02 JERUSA 00660 01 OF 05 071121Z

3. I THEN SUMMARIZED FOR SADAT THE BRIEFING I HAD GIVEN  
KAMEL EARLIER IN THE DAY ABOUT MY LAST VISIT TO ISRAEL  
AND MY STOP IN JORDAN. I TOLD SADAT I HAD DELIVERED  
HIS LETTER TO BEGIN, WHO HAD BEEN PLEASED TO  
RECEIVE IT. BEGIN HAD READ IT IN MY PRESENCE BUT HAD  
MADE NO COMMENT ABOUT ITS CONTENTS. ALTHOUGH BEGIN OBVIOUSLY  
DISAGREES WITH MANY POINTS, HE DID EXPRESS

PLEASURE IN HAVING THE PERSONAL DIALOGUE WITH SADAT RESUMED. I OFFERED THE PERSONAL COMMENT TO SADAT THAT I THOUGH THE FACT THAT HE HAD SENT THE LETTER HAD HELPED THE EGYPTIAN POSITION AS FAR AS ISRAELI AND WORLD OPINION ARE CONCERNED. I WANTED TO MAKE ONE POINT CLEAR: THE U.S. HAD NOT BEEN INVOLVED IN ANY WAY IN THE PREPARATION OF BEGIN'S RESPONSE. AS I HANDED HIM THE LETTER I SAID I THOUGHT THAT HE WOULD FIND THAT IT WAS WRITTEN IN BEGIN'S USUAL BLUNT, DIRECT SYTLE. SADAT LAID IT ASIDE FOR THE MOMENT AND ASKED ME TO CONTINUE MY BRIEFING.

4. I SAID I HAD HAD A GOOD TALK WITH KING HUSSEIN. HE WAS STILL SUPPORTIVE OF SADAT'S INITIATIVE AND HOPED IT WOULD SUCEED. SADAT LAUGHED AND SAID, "BUT HE DOESN'T WANT ANY PART OF THE DIRTY WORK, RIGHT?" I TOLD SADAT WE HAD NOT REALLY PRESSED HIM TO JOIN THE NEGOTIATIONS AT THIS STAGE. HE WAS CLEARLY VERY CONCERNED ABOUT JORDAN'S POSITION WITH RESPECT TO THE REST OF THE ARABS. I HAD THE IMPRESSION THAT HE WAS ADOPTING A WAIT-AND-SEE ATTITUDE ABOUT THE NEGOTIATIONS. SADAT COMMENTED THAT THIS WAS EXACTLY THE REPORT THAT THE BRITISH HAD GIVEN HIM. I ADDED THAT HUSSEIN'S POSITION WAS THAT HE WANTED TO KNOW WHERE THE NEGOTIATIONS IN BROAD TERMS WOULD COME OUT BEFORE HE JOINTED THEM. HE WAS TAKING THE POSITION THAT ISRAEL HAD TO COMMIT ITSELF TO TOTAL WITHDRAWAL AND SELF-DETERMINATION FOR THE PALESTINIANS. I TOLD SADAT THAT  
SECRET

SECRET

PAGE 03 JERUSA 00660 01 OF 05 071121Z

I HAD TRIED TO MAKE TWO POINTS WITH HIM. FIRST I URGED HIM TO KEEP AN OPEN MIND ABOUT THE PRECISE STAGE AT WHICH HE MIGHT JOIN THE NEGOTIATIONS; SECOND, THAT HE SHOULD BE REALISTIC IN HIS EXPECTATION OF WHAT ISRAEL CAN AGREE TO PRIOR TO NEGOTIATIONS. WHILE IT WAS REASONABLE TO ASK THAT THE NEGOTIATIONS GO FORWARD ON A GOOD FAITH COMMITMENT TO THE PRINCIPLE OF WITHDRAWAL, IT WAS NOT REALISTIC TO EXPECT ISRAEL TO SPELL THESE PRINCIPLES OUT IN DETAILED TERMS BEFORE NEGOTIATIONS HAD EVEN BEEN JOINED. I TOLD SADAT THAT I HAD SUGGESTED TO THE KING THAT HE TRY TO MAINTAIN A MORE INTENSIVE DIALOGUE WITH EGYPT ON THE PEACE PROCESS. I SAID I WAS TAKING THE LIBERTY OF MAKING THE SAME SUGGESTION TO HIM. SADAT DID NOT OFFER ANY COMMENT.

SECRET

NNN

SECRET

PAGE 01 JERUSA 00660 02 OF 05 071146Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----003881 071150Z /10

O 070935Z MAR 78  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC IMMEDIATE 0448  
INFO AMEMBASSY TEL AVIV IMMEDIATE  
AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY JIDDA IMMEDIATE  
AMEMBASSY DAMASCUS IMMEDIATE

S E C R E T SECTION 2 OF 5 JERUSALEM 0660

EXDIS (HANDLE AS NODIS)

FROM ATHERTON

U.S. DEL. NO. 69

5. I SAID I WOULD TRY TO SUM UP THIS PHASE OF MY MISSION NOW  
THAT THE TIME HAD COME TO HEAD BACK TO WASHINGTON. I WOULD, OF  
COURSE, BE REPORTING TO THE SECRETARY AND TO PRESIDENT  
CARTER. I THOUGHT MY MISSION HAD BEEN USEFUL IN PRE-  
PARING THE GROUND WORK FOR THE BEGIN VISIT. ON THE  
DECLARATION OF PRINCIPLES THE PALESTINIAN PARAGRAPH  
WAS OBVIOUSLY THE PRINCIPAL PROBLEM. THIS REMAINED UNRESOLVED,  
BUT WE HAD HAD AN OPPORTUNITY TO MAKE CLEAR TO THE ISRAELIS SEVERAL  
BASIC POINTS: THAT THE ASWAN FORMULATION  
HAD EMERGED AS THE ONLY FEASIBLE COMPROMISE IN THE  
DECLARATION OF PRINCIPLES; THAT WE CONSIDERED  
S.C. RESOLUTION 242 PRINCIPLE OF WITHDRAWAL TO APPLY  
TO ALL FRONTS; THAT WE FELT STRONGLY THAT THERE SHOULD BE A FREEZE  
ON ALL FUTURE SETTLEMENT ACTIVITIES SO AS TO PROVIDE A GOOD  
CLIMATE FOR NEGOTIATIONS. I SAID BEGIN AT LAST KNOWS WHAT THE  
ISSUES ARE, AND I THOUGHT THAT OUR MISSION HAD

SECRET

SECRET

PAGE 02 JERUSA 00660 02 OF 05 071146Z

HAD THE EFFECT OF STIMULATING PUBLIC DEBATE IN ISRAEL.  
I MENTIONED THE INCREASING CRITICISM  
BEGIN WAS RECEIVING AND CITED AS AN EXAMPLE ABBA EGAN'S  
RECENT ARTICLE DOCUMENTING THE FACT THAT PREVIOUS ISRAELI  
GOVERNMENTS HAD ACCEPTED THE PRINCIPLE OF  
WITHDRAWAL ON THE WEST BANK AND GAZA AS WELL AS OTHER  
FRONTS. SADAT SAID HE HAD READ IT AND HAD NOTED  
THAT IT WAS INDEED VERY CRITICAL OF BEGIN. I SAID I

THOUGHT A FULL SCALE DEBATE IN ISRAEL ON THESE ISSUES WAS UNDERWAY AND THAT THIS WAS ONE REASON WHY WE NEEDED A CONTINUATION OF THE NEGOTATING PROCESS. THIS PRODUCED ITS OWN DYNAMIC IN TERMS OF BRINGING ABOUT CHANGES IN PUBLIC AND GOVERNMENTAL ATTITUDES. DURING THE BEGIN VISIT WE WOULD CLEARLY WANT TO MAKE A MAJOR EFFORT TO RESOLVE THE DECLARATION OF PRINCIPLES, BUT REALISTICALLY, EVEN IN THE BEST OF CIRCUMSTANCES, THIS PROCESS COULD NOT BE COMPLETED OVERNIGHT SINCE IT WOULD REQUIRE EXTENDED CABINET DISCUSSIONS. I SAID I THOUGHT AT SOME POINT PRESIDENT CARTER AND SECRETARY VANCE WOULD ASK ME TO RETURN FOR ANOTHER MISSION. FINALLY, I SAID THAT I KNEW THAT SADAT'S CALM AND STEADY APPROACH TO THE DIFFICULT PROBLEM HE WAS FACING HAD BEEN ADMIRERD AND APPRECIATED IN WASHINGTON. IT WAS VERY IMPORTANT NOT TO PROVIDE ANY EXCUSE FOR DIVERSION FROM THE MAIN ISSUES.

6. AT THIS POINT SADAT PICKED UP BEGIN'S LETTER AND READ IT THROUGH CAREFULLY. HE PUT IT DOWN, TOOK OFF HIS GLASSES, AND AFTER A LONG PAUSE SAID, "WELL, IT'S THE SAME OLD ARGUMENT." HE SAID HE THOUGHT EGYPT SHOULD HAVE ITS ARGUMENTS READY ON CERTAIN POINTS SINCE BEGIN COULD WELL RAISE THESE WITH PRESIDENT CARTER IN WASHINGTON. BEGIN WOULD TRY TO EXPLOIT THIS EXCHANGE WHILE HE WAS IN WASHINGTON. THE MAIN POINTS IN BEGIN'S

SECRET

SECRET

PAGE 03 JERUSA 00660 02 OF 05 071146Z

LETTER MUST BE ANSWERED. TURNING TO KAMEL SADAT ASKED HIM TO PREPARE A REPLY WHICH COULD BE READY FOR ME TO DELIVER THE FOLLOWING DAY.

7. SADAT SAID HE NOTED BEGIN'S "KEEN INTEREST" IN THE NEGOTIATIONS BEING RESUME IN BOTH THE POLITICAL AND MILITARY COMMITTEES. "I HAVE NO OBJECTION TO THIS, NONE WHATSOEVER." BUT, ASKED SADAT RHETORICALLY, ARE WE GOING TO START THESE TALKS UP FROM A VACUUM AND WITH NO GUIDELINES, JUST SO WE CAN SAY THAT THE NEGOTIATIONS ARE UNDERWAY? BUT IN PRINCIPLE, SAID SADAT, HE HAD NO OBJECTION TO RESUMING THE TALKS.

8. I SAID I WOULD BE HAPPY TO CONVEY TO PRESIDENT CARTER ANYTHING THAT SADAT WISHED ME TO SAY. SADAT SAID HE WOULD PREPARE AN ANSWER TO MOST OF THE IMPORTANT POINTS IN THE BEGIN LETTER. ONE RESPONSE WOULD BE SENT TO BEGIN; A SECOND TO PRESIDENT CARTER. SADAT ASKED ME, WHETHER I ABSOLUTELY HAD TO LEAVE CAIRO THAT EVENING. I EXPLAINED TO HIM THAT I HAD TO ALLOW A DAY FOR THE POSSIBILITY OF VISITING SAUDI ARABIA, AND THEREFORE, HAD ADVANCED MY LAST STOP IN ISRAEL AND NOW HAD SCHEDULED

APPOINTMENTS WITH BOTH DAYAN AND BEGIN THE FOLLOWING  
DAY. IF DELIVERING THE LETTER WAS THE  
ONLY PROBLEM, I THOUGHT THIS COULD EQUALLY WELL BE  
SENT TO ME BY FLASH TELEGRAM BY AMBASSADOR EILTS.  
SADAT INDICATED HE UNDERSTOOD AND THAT THERE WAS NO  
PROBLEM ABOUT MY ADHERING TO MY ORIGINAL PLAN.

9. AFTER ANOTHER REFLECTIVE PAUSE, SADAT SAID HE WOULD BE VERY  
PATIENT. BEGIN WAS OBVIOUSLY PLAYING FOR TIME. HE  
WAS TRYING TO ADOPT A HARD-LINE TO SEE IF IT WOULD  
PRODUCE RESULTS. SADAT UNDERSTOOD HIS TACTICS, AND  
HE WOULD BE PATIENT. HE WOULD BE PREPARING THE  
RESPONSE TO BEGIN, HE LOOKED FORWARD TO RECEIVING A  
SECRET

SECRET

PAGE 04 JERUSA 00660 02 OF 05 071146Z

REPORT FROM US IN DUE COURSE ON THE BEGIN VISIT,  
AND HE SAID I WOULD ALWAYS BE WELCOME WHENEVER  
THE  
PRESIDENT AND SECRETARY ASKED ME TO COME BACK OUT.

SECRET

NNN

SECRET

PAGE 01 JERUSA 00660 03 OF 05 071222Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----004169 071226Z /10

O 070953Z MAR 78  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC IMMEDIATE 449  
INFO AMEMBASSY TEL AVIV IMMEDIATE  
AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY JIDDA IMMEDIATE  
AMEMBASSY DAMASCUS IMMEDIATE

S E C R E T SECTION 3 OF 5 JERUSALEM 660

EXDIS (HANDLE AS NODIS)

FROM ATHERTON

USDEL NO 69

10. SPEAKING TO SADAT, FOREIGN MINISTER KAMEL SAID AS HE HAD EXPLAINED TO ME EARLIER, HE HOPED THE BEGIN VISIT WOULD BE THE TURNING POINT IN THE PEACE PROCESS. "BEGIN MUST BE BROUGHT BACK TO EARTH." KAMEL SAID THAT THE US POSITIONS HAVE NOW BEEN WELL-DEFINED ON A NUMBER OF ISSUES. IT WAS NOW VITAL FOR THE US TO HOLD FIRMLY TO THESE POSITIONS AND TO MAKE THEM STICK WITH ISRAEL. BEGIN HAD INTRODUCED TOTALLY NEW ELEMENTS IN THE PEACE PROCESS--SUCH AS THAT THE PRINCIPLE OF WITHDRAWAL WOULD NOT APPLY TO THE WEST BANK AND GAZA--WHICH WERE VERY DANGEROUS.

11. SADAT SAID THE FOREIGN MINISTER WAS QUITE RIGHT. EVEN MRS. MEIR DIDN'T GO AS FAR AS BEGIN. HE SAID HE WOULD RECOMMEND IN HIS MESSAGE TO PRESIDENT CARTER THAT HE ADOPT THE STYLE OF EISENHOWER IN 1956. EISENHOWER HAD ORDERED NOT ONLY ISRAEL, BUT ALSO THE BRITISH AND FRENCH TO WITHDRAW FROM EGYPT AND  
SECRET

SECRET

PAGE 02 JERUSA 00660 03 OF 05 071222Z

HE HAD DONE THIS ON THE BASIS OF ARMISTICE AGREEMENTS AND NOT REAL PEACE WHICH WAS NOW BEING OFFERED. TODAY PRESIDENT CARTER COULD OFFER ISRAEL THE FULL PEACE THAT EGYPT PROMISED. THIS WOULD BE A STRONG PEACE BECAUSE THE COMMITMENTS WOULD BE FROM EGYPT, WHICH WAS THE MAIN POWER IN THE REGION. LAST APRIL SADAT HAD TOLD PRESIDENT CARTER THAT HE COULDN'T AGREE TO FULL PEACE FOR ISRAEL. "NOW I HAVE COME MUCH FARTHER THAN CARTER ASKED."

12. SADAT SAID HE RECALLED THE SUMMER OF 1976--"AMERICA'S DARKEST HOUR" WHEN THE COUNTRY WAS BEING RACKED BY WATERGATE AND WAS STILL SUFFERING FROM THE VIET NAME COMPLEX. EVEN KISSINGER WAS BEING ATTACHED VICIOUSLY. YET IN SPITE OF THESE CIRCUMSTANCES FORD HAD ACHIEVED THE SECOND DISENGAGEMENT AGREEMENT THE TERMS OF WHICH GAVE EGYPT THE STRATEGIC PASSES AND THE OIL FIELDS IN THE SINAI. SADAT SAID HE WANTED PRESIDENT CARTER TO KNOW THIS. WHEN HE HAD DINED IN THE WHITE HOUSE HE HAD CONGRESSMAN O'NEIL TO ONE SIDE OF HIM. O'NEIL TOLD HIM, REFERRING TO CARTER, "THIS IS THE STRONGEST PRESIDENT WE HAVE EVER HAD." SADAT THUS ANTICIPATED THAT PRESIDENT CARTER WOULD BE VERY FIRM WITH BEGIN. CARTER WAS ON SOLID GROUND. HE COULD APPEAL TO THE NATION IF NECESSARY. SADAT SAID HE WOULD HAVE NO OBJECTION TO THE US CONCLUDING A DEFENSE PACT WITH ISRAEL IN THE CONTEXT OF A PEACE SETTLEMENT.

13. SADAT THEN RELATED HOW HE HAD THEN MET IN EUROPE ON HIS RETURN FROM THE US WITH THE LEADING EUROPEAN JEWISH FINANCIAL SUPPORTERS OF ISRAEL. GOLDMAN HAD TOLD HIM NOT TO HEED BEGIN SINCE THEY WERE SUPPORTING SADAT. GOLDMAN HAD SAID THIS EVEN THOUGH BEGIN WAS IN EUROPE AT THE TIME AND HAD GIVEN THESE

MEN STRICT INSTRUCTIONS NOT TO MEET WITH SADAT. GOLDMAN HAD  
SAID WE MUST NOT LOSE THIS OPPORTUNITY FOR PEACE. ROTHSCHILD  
HAD SENT SADAT A SECRET MESSAGE SAYING THAT HE WAS THE GRAND-  
SECRET

SECRET

PAGE 03 JERUSA 00660 03 OF 05 071222Z

CHILD OF THE ROTHSCHILD WHO HAD BUILT ISRAEL, BUT THAT HE  
WANTED SADAT TO KNOW THAT HE WAS COMPLETELY BEHIND HIM. SADAT  
SAID HIS FRIEND THE AUSTRIAN  
PRIME MINISTER KREISKY HAD ORGANIZED  
THIS MEETING OF EUROPEAN JEWISH FINANCIERS. THEY HAD MADE IT  
CLEAR THAT THEY WERE COMMITTED TO ISRAEL BUT WERE ALSO BEGINNING  
TO MAKE ISRAEL REALIZE THAT IT HAD TO DO ITS PART FOR PEACE.  
HE HAD HAD A SIMILAR MEETING WITH INFLUENTIAL AMERICAN JEWS  
WHILE HE WAS STAYING AT BLAIR HOUSE. HE HAD MET KLOTZNIK WHO  
HAD BROUGHT WITH HIM NINE OF THE ELITE OF ISRAEL'S BACKERS.  
SADAT SAID, "THEY ASKED ME WHAT DID I WANT? I TOLD THEM  
NOTHING - JUST TO TELL BEGIN THE SAME THING THEY WERE TELLING  
ME." SADAT ASKED ME TO TELL PRESIDENT CARTER WE SHOULD NOT  
LOSE THIS OPPORTUNITY. HE IS THE FIRST PRESIDENT WHO CAN DELIVER  
REAL PEACE FOR ISRAEL. IT WAS AN OPPORTUNITY WHICH WOULD NOT  
REPEAT ITSELF. AS SADAT HAD SAID IN HIS LETTER TO BEGIN,  
HE WAS READY TO ESTABLISH PEACE BASED ON ALL THE PRINCIPLES  
OF GOOD NEIGHBORLINESS. BUT SUCH A PEACE MUST BE ALSO BASED  
ON THE PRINCIPLE THAT ONE SIDE WOULD NOT TRESPASS ON THE OTHER'S  
LAND.

SECRET

NNN

SECRET

PAGE 01 JERUSA 00660 04 OF 05 071228Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----004221 071242Z /20

O 070953Z MAR 78  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC IMMEDIATE 450  
INFO AMEMBASSY TEL AVIV IMMEDIATE  
AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY JIDDA IMMEDIATE  
AMEMBASSY DAMASCUS IMMEDIATE

S E C R E T SECTION 4 OF 5 JERUSALEM 00660

EXDIS (HANDLE AS NODIS)

FROM ATHERTON

USDEL NO 69

14. SADAT SAID THE SECOND POINT HE WISHED TO MAKE TO PRESIDENT CARTER CONCERNED THE SERIOUS SITUATION IN AFRICA. MENGISTU HAD NOW OPENLY DECLARED THAT HE HAD SOVIET AND CUBAN TROOPS FIGHTING FOR HIM. SADAT HAD WONDERED WHETHER WASHINGTON FULLY REALIZED WHAT AN UNPRECEDENTED STEP THIS WAS FOR THE SOVIETS TO TAKE AND, THEREFORE, HOW DANGEROUS IT WAS. IN 1970, WHEN ISRAELI WAR PLANES BOMBED A FACTORY AND KILLED 70 EGYPTIAN WORKERS, NASSER HAD ASKED THE SOVIETS FOR SAM 3 MISSILES AND FOR SOVIET CREWS TO OPERATE THE MISSILE SITES UNTIL EGYPTIAN CREWS COULD BE TRAINED. THE SOVIETS AT FIRST REFUSED WHICH HAD CAUSED A GREAT STRAIN ON EGYPTIAN/SOVIET RELATIONS AT THE TIME. THE STORY INDICATED HOW RELUCTANT THE SOVIETS HAVE BEEN UP TO NOW TO SEND SOVIET TROOPS OUTSIDE THE WARSAW PACT. THEIR PRESENCE IN ETHIOPIA WAS A VERY DANGEROUS DEVELOPMENT. SADAT SAID HE WANTED ME TO TELL PRESIDENT CARTER THAT HIS CONFLICT WITH ISRAEL WAS SECONDARY TO THE  
SECRET

SECRET

PAGE 02 JERUSA 00660 04 OF 05 071228Z

DANGER PRESENTED BY THE GROWING SOVIET PRESENCE IN AFRICA. "WITHIN A FEW MONTHS" SAID SADAT, "YOU WILL SEE THE SUDAN BEING ATTACKED." ONCE THE FIGHTING IN OGADEN WAS SETTLED IN ETHIOPIA'S FAVOR, NEXT ERITREA WOULD BE PACIFIED. THEN THE SOVIETS WOULD LAUNCH AN ATTACK FROM TWO SIDES ON THE SUDAN; FROM CHAD ON ONE SIDE WHERE THEY WERE ENJOYING THE COOPERATION OF QADDAFI, THE OTHER FROM ERITREA. SAID SAID IF THIS HAPPENED HE WOULD JOIN BATTLE WITH THE SOVIETS WHATEVER THE CONSEQUENCES. HE EXPECTED THAT WITHIN A FEW MONTHS HE WOULD BE FIGHTING THE SOVIETS IN THE SUDAN.

15. SADAT SAID HE WAS NOT ASKING THE US TO SEND SOLDIERS. HE WAS ONLY ASKING FOR A POLICY FROM WASHINGTON THAT WOULD ENABLE AMERICA'S FRIENDS TO FIGHT THE SOVIETS. HE DID NOT WANT TO BE LIKE PRESIDENT SIAD ABUSING THE US FOR FAILURE TO SEND ARMS TO SUPPORT SOMALIA. HE COULD UNDERSTAND THE US POSITION OF NOT WISHING TO SUPPLY ARMS AS LONG AS SOMALIA WAS FIGHTING BEYOND ITS BORDERS. BUT SADAT WANTED PRESIDENT CARTER TO MAKE BEGIN UNDERSTAND THAT WE MUST HAVE PEACE IN THE MIDDLE EAST SO THAT THIS NEW DANGER COULD BE CONFRONTED. SADAT SAID HE WAS TAKING GREAT RISKS BUT HE WOULD "NEVER BE A DESERTER."



SECRET

NNN

SECRET

PAGE 01 JERUSA 00660 05 OF 05 071245Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----004307 071249Z /45

O 070953Z MAR 78  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC IMMEDIATE 451  
INFO AMEMBASSY TEL AVIV IMMEDIATE  
AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
RUQMRVXAMEMBASSY JIDDA IMMEDIATE 879  
AMEMBASSY DAMASCUS IMMEDIATE

S E C R E T SECTION 5 OF 5 JERUSALEM 660

EXDIS (HANDLE AS NODIS)

FROM ATHERTON

USDEL NO 69

16. I TOLD SADAT THAT AS I HAD ONCE BEFORE REMARKED TO HIM,  
I THOUGHT HISTORY WOULD PROVE THAT HE WAS RIGHT IN HIS MIDDLE  
EAST INITIATIVE. I THEN SAID THAT THERE WAS ONE OTHER THING  
THAT I WANTED TO MENTION TO HIM. ON MY PREVIOUS VISIT I HAD  
MENTIONED THAT WE WOULD WELCOME EGYPTIAN IDEAS ON ARRANGEMENTS  
FOR THE EST BANK AND GAZA. SADAT SAID HE HAD A PAPER WHICH  
HE WAS READY TO HAND OVER TO US WITH THE UNDERSTANDING THAT  
IT WAS STRICTLY FOR OUR INFORMATION ALONE. HE THEN READ THE  
PAPER OUT LOUD, AND THEN SAID HE WANTED TO MAKE TWO ADDITIONAL  
POINTS. FIRST, EGYPT WAS READY DURING THE INTERIM PERIOD TO  
HAVE RESPONSIBILITY FOR SECURITY IN THE WEST BANK PLACED IN  
THE HANDS OF ISRAEL, JORDAN, LOCAL PALESTINIANS, AND THE UN;  
IN THE CASE OF GAZA, IN THE HANDS OF ISRAEL, EGYPT, LOCAL  
PALESTINIANS AND THE UN. SECOND, HE WISHED TO CONFIRM HIS  
ASSURANCE TO PRESIDENT CARTER WHEN HE WAS IN WASHINGTON THAT  
HE WOULD BE WILLING TO SEE ISRAEL MAINTAIN SECURITY POSITIONS  
SECRET

SECRET

PAGE 02 JERUSA 00660 05 OF 05 071245Z

OF ITS OWN IN THESE AREAS DURING THE INTERIM PERIOD. SADAT

SAID HIS IDEAS HAD BEEN CASE IN THE FORM OF A "GENERAL OUTLINE" BECAUSE EGYPT COULD NOT SPEAK FOR THE PALESTINIANS IN TERMS OF DETAILED PEACE PROPOSALS. IT COULD, HOWEVER, SPEAK WITHIN THE CONTEXT OF THE ARAB SUMMIT STRATEGY. SADAT SAID HE FELT HIS OUTLINE WAS CONSISTENT WITH THIS STRATEGY. WITH IT, "WE HAVE DISCHARGED OUR OBLIGATION TO THE ARABS." SADAT SAID HUSSEIN HAD COME TO VISIT HIM AFTER HIS TRIP TO JERUSALEM. HE HAD TOLD HIM THEN TO TAKE HIS TIME ABOUT GETTING INTO THE NEGOTIATIONS. BUT HE DID NOT WANT HUSSEIN TO THINK HE COULD NOT GET ANYWHERE WITHOUT HIM. HE UNDERSTOOD HUSSEIN PERFECTLY. HE WAS PLAYING A DOUBLE GAME BETWEEN SYRIA AND EGYPT.

17. THE MEETING BROKE UP WITH SADAT SAYING I WOULD BE WARMLY WELCOMED WHENEVER I RETURNED ON MY NEXT MISSION.  
NEWLIN

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, MEETING REPORTS, MEETINGS, DIPLOMATIC DISCUSSIONS, NEGOTIATIONS, PEACE PLANS, CAT-B  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 07 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978JERUSA00660  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** EXDIS HANDLE AS NODIS, FROM ATHERTON, USDEL NO 69  
**Executive Order:** OA  
**Errors:** N/A  
**Expiration:**  
**Film Number:** P850056-2741  
**Format:** TEL  
**From:** JERUSALEM  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780399/aaaadfbp.tel  
**Line Count:** 509  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 7ed232cc-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION NODS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** NODIS, EXDIS  
**Page Count:** 10  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** NODIS, EXDIS  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 06 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3420373  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MEETING WITH PRESIDENT SADAT MARCH 6  
**TAGS:** PGOV, XF, US, (SADAT, ANWAR), (ATHERTON, ALFRED L JR)  
**To:** STATE SS MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/7ed232cc-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014